



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FOURTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

THURSDAY, MAY 29, 2025 AT 2:30PM

1. The House assembled at thirty minutes past Two O'clock.

2. The Proceedings were opened with Prayers.

3. **Presiding** – the Honourable Speaker.

4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House; the Hon. Speaker ordered the Quorum Bell to be rung for ten minutes;

And Quorum having been attained before expiration of ten minutes, business commenced.

5. **PAPERS**

The following Papers were laid on the Table of the House—

(a) Reports of the Auditor-General and Financial Statements for the years ended 30th June 2023 and the certificates therein in respect of—

- (i) Ol'lessos Training Institute;
- (ii) Kipsinende Training Institute;
- (iii) Rift Valley Training Institute;
- (iv) Tana River Technical and Vocational College;
- (v) Bungoma North Technical and Vocational College;
- (vi) Bumbe Technical Training Institute;
- (vii) Lugari Diploma Teachers Training College;
- (viii) St. Augustine Teachers' Training College- Eregi; and
- (ix) St. Paul's Kibabii Diploma Teachers Training College.

(b) Reports of the Auditor-General and Financial Statements for the years ended 30th June 2023 and 30th June 2024 and the certificates therein in respect of—

- (i) Maasai Mara Technical and Vocational College;
- (ii) Naivasha Technical and Vocational College;
- (iii) Siala Technical Training Institute;
- (iv) Emsos Technical and Vocational College;
- (v) Kipkabus Technical and Vocational College;
- (vi) Sikri Technical and Vocational College;
- (vii) Tigania East Technical and Vocational College; and
- (viii) Tharaka Technical and Vocational College.

(Deputy Leader of the Majority Party)

- (c) Report of the Departmental Committee on Social Protection on its consideration of—
- (i) The Kenya Sign Language Bill (National Assembly Bill No. 1 of 2024); and
 - (ii) The Kenyan Sign Language Bill (Senate Bill No. 9 of 2023).
- (Chairperson, Departmental Committee on Social Protection)*
- (d) Reports of the Departmental Committee on Justice and Legal Affairs on its consideration of—
- (i) The President’s Memorandum on the conflict of Interest Bill (National Assembly Bill No. 12 of 2023);
 - (ii) The President’s Memorandum to the Anti-Money Laundering and Combating of Terrorism Financing Laws (Amendment) Bill (National Assembly Bill No. 5 of 2025);
 - (iii) The Elections Offences (Amendment) (No.2) Bill (Senate Bill No. 28 of 2024); and
 - (iv) The Political Parties (Amendment) (No.2) Bill (Senate Bill No. 26 of 2024).
- (Chairperson, Departmental Committee on Justice & Legal Affairs)*

6. NOTICES OF MOTION

The following Notice of Motion was given by the Member for Balambala (Hon. Abdi Shurie)—

Allocation of HELB Funds to Support Students Enrolled at the Kenya Medical Training College

THAT, aware that, Article 95(2) of the Constitution provides that the National Assembly deliberates on and resolves issues of concern to the people; **further aware that,** the Higher Education Loans Board (HELB) is mandated to provide financial support to Kenyans pursuing higher education through loans, bursaries and scholarships; **noting that,** students enrolled at the Kenya Medical Training College (KMTC) currently total approximately seventy thousand students, with thirty thousand of these having joined the institution in 2024; **concerned that,** forty percent (40%) of the KMTC student population require financial support similar to that offered to students in other public tertiary institutions such as technical training institutes in the country, but are excluded from receiving HELB support; **appreciating that,** education funding plays a vital role in enhancing access to education for Kenyans, hence boosting the economic growth of the county; **this House therefore resolves THAT—**

- (i) the Government, through the Ministry of Education, facilitates issuance of HELB loans to students at the Kenya Medical Training College; and
- (ii) if no funds are appropriated for this exercise, approval is hereby granted for the National Treasury to release funds amounting to not less than Kshs. 1,500,000,000 to the Higher Education Loans Board pursuant to Article 223 of the Constitution for loans to KMTC students, and that such release be regularised through the Third Supplementary Estimates III for the financial year 2024/2025.

7. RE-ORGANISATION OF BUSINESS

Pursuant to Standing Order 40(2), the Speaker reordered the sequence of proceedings so as consideration of **Order No. 9** (*Committee of the Whole House on the President’s Reservations to the Conflict-of-Interest Bill (National Assembly Bill No. 12 of 2023)* & the *Anti-Money Laundering and Combating of Terrorism Financing Laws (Amendment) Bill*

(National Assembly Bill No. 5 of 2025)) as contained in the Order Paper be undertaken before consideration of **Order Nos. 7** (*Questions and Statements*) and **Order No.8** (*Motion – Third Report on Consideration of the Audited Accounts of Specified Corporations*).

8. GUIDE ON THE CONSIDERATION OF THE PRESIDENT’S RESERVATIONS

The Speaker issued the following Guidance—

CONSIDERATION OF THE PRESIDENT’S RESERVATIONS ON THE CONFLICT OF INTEREST BILL, 2023 AND THE ANTI-MONEY LAUNDERING AND COMBATING OF TERRORISM FINANCING LAWS (AMENDMENT) BILL, 2025

Honourable Members,

You will recall that on Wednesday, 30th April 2025, I reported to this House a Message from His Excellency the President, notifying that in exercise of the powers conferred under Article 115(1) (b) of the Constitution, he had referred the Conflict of Interest Bill (National Assembly Bill No. 12 of 2023) and the Anti-Money Laundering and the Combating of Terrorism Financing Laws (Amendment) Bill (National Assembly Bill No. 5 of 2025) back to Parliament for re-consideration.

I did refer the Memoranda containing the President’s Reservations to the two Bills to the Departmental Committee on Justice and Legal Affairs for consideration. I also advised that the consideration of the President’s reservations to the two Bills by the Committee and indeed the House shall, in so far as necessary, be guided by the Speaker’s Communication of 28th July 2015 on the *Consideration and Scope of President’s Memorandum*.

Honourable Members, the Committee has since laid, on the Table of this House, its report on the consideration of the President’s Memoranda to the two Bills. With respect to the Anti-Money Laundering and the Combating of Terrorism Financing Laws (Amendment) Bill, 2025, the Committee has recommended that the House **concurs** with the President’s Reservations to the Bill, albeit with amendments.

Article 115 of the Constitution empowers the House to propose amendments to the President’s Reservations, either fully accommodating them or not fully accommodating the reservations. Where proposed amendments **fully accommodate** the President’s Reservations, the amendments only require to be supported by a **simple majority** of Members of the National Assembly, **present and voting**.

Conversely, **Honourable Members,** where such amendments **do not fully accommodate** the President’s Reservations, the amendments require to be supported by at least **two-thirds** of Members of the National Assembly.

I have determined that the amendments proposed by the Departmental Committee on Justice and Legal Affairs to the President’s Reservations to the Anti-Money Laundering and the Combating of Terrorism Financing Laws (Amendment) Bill, 2025 **do not fully accommodate** the President’s Reservations.

In this case, the threshold must be realized for the amendment to be carried, otherwise, the House will be deemed to have concurred with the President’s Reservations to the Bill.

Honourable Members, regarding the Conflict of Interest Bill, 2023, I am informed that the Committee recommends **that the House does not concur** with the President's Reservations to the Bill.

Conversely, **Honourable Members**, for the House to uphold the recommendation of the Departmental Committee on Justice and Legal Affairs that the House **does not concur with the President's Reservations** to the Conflict of Interest Bill, 2023, the House shall be required to muster the support of at least **233 Members**. This is in keeping with the provisions of Article 115(4) of the Constitution, which requires that such a proposal be supported by at **least two-thirds** of the Members of the National Assembly. If this threshold is not achieved, the House will be deemed to have concurred with the President's Reservations to the Bill.

For clarity, **Honourable Members**, the recommended text in respect to the President's Reservations to the two Bills has been published in the Order Paper for this Sitting. I thank you."

9. COMMITTEE OF THE WHOLE HOUSE

Order for Committee read;

IN THE COMMITTEE

The Deputy Speaker in the Chair

(i) Consideration of President's Reservations to the Conflict of Interest Bill (National Assembly Bill No. 12 of 2023)

Clause 2 - amendment proposed -

THAT, Clause 2 of the Bill be amended by inserting the following new definitions in proper alphabetical sequence—

"family" means—

- (a) the spouse, dependent child or parent of a public officer;
- (b) a dependent child of the spouse of a public officer; or
- (c) a parent of the spouse of a public officer;

"relative" means a person who is related to a public officer by birth, marriage, adoption or affinity;

"undeclared asset" means any asset that is not disclosed in the prescribed manner in any declaration year.

(Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 2 as amended - agreed to.

Clause 5 - amendment proposed -

THAT, Clause 5 of the Bill be amended by deleting the words "a reporting authority and" appearing immediately before the words "the Ethics".

(Leader of the Majority Party)

Question of the amendment proposed;

Debate arising;

Question on the amendment put and agreed to;

Clause 5 as amended - agreed to.

Clause 6 - amendment proposed

THAT, Clause 6 of the Bill be amended by inserting the following new paragraph after paragraph (h)—

“(ha) institute proceedings for forfeiture of undeclared or unexplained assets;”

(Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 6 as amended - agreed to.

Clause 8 - amendment proposed -

THAT, the Bill be amended by deleting Clause 8 and substituting therefor the following new Clause—

Conflict of interest.

8. A public officer is in conflict of interest if—

- (a) the public officer exercises an official power, duty or function to further his or her private interests or the private interests of another person;
- (b) the private interests of the public officer can reasonably be perceived to impair or influence the public officer’s ability to act objectively in the performance of an official duty; or
- (c) the public officer has private interests that could conflict with the duties of the public officer in future.

(Leader of the Majority Party)

Question of the amendment proposed;

Debate arising;

Question on the amendment put and agreed to;

Clause 8 as amended - agreed to.

Clause 12 - amendment proposed -

THAT, Clause 12 of the Bill be amended by deleting subclause (3).

(Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 12 as amended - agreed to.

Clause 16 - amendment proposed -

THAT, Clause 16 of the Bill be amended by—

(a) inserting the following new subclause after subclause (3)—

“(3A) Where a public officer has knowledge that a family member or a relative has accepted a gift or favour under subsection (1), the public

officer shall, within forty-eight hours of such knowledge, or, if not on duty, within forty-eight hours of resumption of duty, make a declaration of the acceptance, giving sufficient details of the nature of the gift or favour accepted, the donor and the circumstances under which it was accepted for purposes of assessment of potential conflict of interest.”

- (b) deleting subclause (4) and substituting therefor the following new subclause—

“(4) A person who contravenes this section commits an offence.”

(Leader of the Majority Party)

Question of the amendment proposed;

Debate arising;

Question on the amendment put and agreed to;

Clause 16 as amended - agreed to.

Clause 17 - amendment proposed

THAT, Clause 17 of the Bill be amended—

- (a) in paragraph (a) by deleting the words “public officers” and substituting therefor the words “any person”;
- (b) in paragraph (b) by deleting the words “public officers” and substituting therefor the words “any person”;
- (c) by deleting paragraph (c).

(Leader of the Majority Party)

Question of the amendment proposed;

Debate arising;

Question on the amendment put and agreed to;

Clause 17 as amended - agreed to.

Clause 18 - amendment proposed

THAT, Clause 18 of the Bill be amended by—

- (a) inserting the following new subclause after subclause (2)—

“(2A) Where a public officer has knowledge that a family member or a relative has accepted a complimentary treatment in the exceptional circumstances contemplated under subsection (1), the public officer shall, within forty-eight hours of such knowledge, or, if not on duty, within forty-eight hours of resumption of duty, make a declaration of the acceptance, giving sufficient details of the nature of the complimentary treatment accepted, the donor and the circumstances under which it was accepted for purposes of assessment of potential conflict of interest.”

- (b) deleting subclause (3) and substituting therefor the following new subclause—

“(3) A person who contravenes this section commits an offence.”

(Leader of the Majority Party)

Question of the amendment proposed;
Debate arising;
Question on the amendment put and agreed to;
Clause 18 as amended - agreed to.

Clause 20 - amendment proposed -

THAT, Clause 20 of the Bill be amended by deleting subclause (1) and substituting therefor the following new subclause—

“(1) A public officer shall not acquire an interest in a partnership, private company or any other legal entity that is a party to a contract with any reporting entity under which the partnership, private company or legal entity receives a benefit.”

(Leader of the Majority Party)

Question of the amendment proposed;
Debate arising;
Question on the amendment put and agreed to;
Clause 20 as amended - agreed to.

Clause 30 - amendment proposed -

THAT, Clause 30 of the Bill be amended by deleting subclause (2).

(Leader of the Majority Party)

Question of the amendment proposed;
There being no debate arising;
Question on the amendment put and agreed to;
Clause 30 as amended - agreed to.

Clause 31 - amendment proposed -

THAT, Clause 31 of the Bill be amended by inserting the following new subclause after subclause (3)—

- “(4) For purposes of this section, “material change” means—
- (a) at least twenty five percent increase or decrease in the value of an income, asset or liability;
 - (b) the disposal or acquisition of an asset or liability;
 - (c) changes in marital status;
 - (d) appointment to or changes in directorships;
 - (e) changes in membership in companies or partnerships and other legal entities howsoever established; or
 - (f) changes in membership in social associations, societies, clubs, foundations or trusts.”

(Leader of the Majority Party)

Question of the amendment proposed;
There being no debate arising;
Question on the amendment put and agreed to;
Clause 31 - as amended agreed to.

Clause 35 - amendment proposed -

THAT, Clause 35 of the Bill be amended in subclause (1) by inserting the following new paragraph immediately after paragraph (b)—

“(c) its completeness and correctness.”

(Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 35 as amended - agreed to.

President’s Reservations to be reported without amendments.

(ii) Consideration of President’s Reservations to the Anti-Money Laundering and Combating of Terrorism Financing Laws (Amendment) Bill (National Assembly Bill No. 5 of 2025)

Clause 3 - amendment proposed -

THAT, Clause 3 of the Bill be amended by deleting subclause (2) and substituting therefore the following new subclause—

“(2) Any existing office holder appointed under section 25 of the Proceeds of Crime and Anti-Money Laundering Act will complete their tenure under the provisions applicable at the time of their appointment.”

(Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 3 as amended - agreed to.

President’s Reservations to be reported without amendments.

10. HOUSE RESUMED – the Sixth Chairperson in the Chair

(i) Consideration of President’s Reservations to the Conflict of Interest Bill (National Assembly Bill No. 12 of 2023)

President’s Reservations reported without amendments;

Motion made and Question proposed –

THAT, the House do agree with the Report of the Committee of the Whole House on its consideration of the President’s Reservations to the Conflict of Interest Bill (National Assembly Bill No. 12 of 2023).

(Leader of the Majority Party)

There being no debate arising;

Question deferred.

(ii) **Consideration of President's Reservations to Anti-Money Laundering and Combating of Terrorism Financing Laws (Amendment) Bill (National Assembly Bill No. 5 of 2025)**

President's Reservations reported without amendments;

Motion made and Question proposed –

THAT, the House do agree with the Report of the Committee of the Whole House on its consideration of the President's Reservations to the Anti-Money Laundering and Combating of Terrorism Financing Laws (Amendment) Bill (National Assembly Bill No. 5 of 2025).

(Leader of the Majority Party)

There being no debate arising;

Question deferred.

11. STATEMENTS

(a) Request Statement pursuant to the provisions of Standing Order 44 (2)(c)

The following Statements were deferred—

- (i) Request for Statement by the Member for Manyatta (Hon. Gitonga Mukunji) to the Chairperson of the Departmental Committee on Trade, Industry and Cooperatives regarding impact of US imposed tariffs on Kenya's Economy; and
- (ii) Request for Statement by the Member for Likoni (Hon. Mishi Mboko) to the Chairperson of the Departmental Committee on Transport & Infrastructure regarding the status of upgrade of Likoni Ferry Channels.

(b) Statement pursuant to the provisions of Standing Order 43

Personal Statement by the Member for Kipipiri (Hon. Wanjiku Muhia) regarding the withdrawal of her security detail was deferred.

(c) Statements pursuant to the provisions of Standing Order 44(2)(d)—

The Statement by the Chairperson of the Committee on Parliamentary, Broadcasting & Library on the broadcasting of parliamentary proceedings and the utilisation of information communication and technology (ICT) by Members of Parliament was deferred.

(d) Responses to Requests for Statements pursuant to the provisions of Standing Order 44(2)(c)—

- (i) The Chairperson of the Departmental Committee on Administration & Internal Security responded to a request for a Statement from the Member for Kilgoris (Hon. Julius Sunkuli) regarding land clashes in *Angata Barrikoi* in Kilgoris Constituency;
- (ii) The Chairperson of the Departmental Committee on Administration & Internal Security laid on the Table of the House a response to a request for Statement by the Member for Mogotio (Hon. Reuben Kiborek) regarding attack by armed bandits along the *Marigat-Nginyang* Road in Baringo County; and
- (iii) The Chairpersons of the Departmental Committees on Blue Economy, Water & Irrigation laid on the Table of the House a response to a request for Statements by the Member for Eldas (Hon. (Dr.) Adan Keynan) regarding status of the Wajir Water & Sewerage system project.

(e) Responses to the following Statements were deferred—

- (i) Request for Statement by the Member for Kisii County (Hon. Dorice Donya) from the Chairperson of the Departmental Committee on Administration & Internal Security regarding tragic death of Ms. Sylvia Kemunto and the escalating cases of gender-based violence;
- (ii) Request for Statement by the Member for Ainabkoi (Hon. Samuel Chepkonga) from the Committee on Budget & Appropriations regarding the amount of money spent on education bursaries by county governments in the past five financial year;
- (iii) Request for Statement by the Member for Kiambu (Hon. Machua Waithaka) from the Chairperson of the Departmental Committee on Environment, Forestry & Mining regarding the flooding of Kasarani Primary School due to wastewater discharge from Five Star Paradise Estate;
- (iv) Request for Statement by the Member for Trans Nzoia (Hon. Lilian Siyoi) from the Chairperson of the Departmental Committee on Health regarding the maternal and child mortality rate in the country;
- (v) Request for Statement by the Member for Makueni County (Hon. Suzanne Kiamba) from the Chairperson of the Departmental Committee on Housing, Urban Planning & Public Works regarding implementation of the Affordable Housing Programme;
- (vi) Request for Statement by the Member for Embu County (Hon. Double N Pamela Njoki) from the Chairperson of the Departmental Committee on Social Protection regarding accessibility of critical services in public institution by the deaf persons; and
- (vii) Request for Statement by the Member for Emgwen (Hon. Josses Lemengit) from the Chairperson of the Departmental Committee on Transport & Infrastructure regarding the state of *section RW343* of the *Chepterit-Moi-University Road*.

(f) Statement Pursuant to Standing Order 44(2)(a)

Pursuant to the provisions of Standing Order 44(2)(a), the Leader of Majority Party issued a Statement regarding the business of the House for the week commencing Tuesday, 3rd June 2025.

12. MOTION – THIRD REPORT ON CONSIDERATION OF THE AUDITED ACCOUNTS OF SPECIFIED CORPORATIONS

Motion made and question proposed—

THAT, this House **adopts** the Third Report of the Public Investments Committee on Social Services, Administration and Agriculture on its consideration of the Report of the Auditor-General on the Financial Statements of the following State Corporations, *laid on the Table of the House on Tuesday, 30th July 2024*—

- (i) Kenyatta National Hospital, FY 2018/2019 and 2019/2020;
- (ii) Kenya Medical Supplies Authority, FY 2017/2018 and 2018/2019;
- (iii) Kenya Veterinary Board, FY 2018/2019, 2019/2020 and 2020/2021;

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- (iv) National Authority for the Campaign against Alcohol and Drug Abuse, FY 2017/2018, 2018/2019, 2019/2020 and 2020/2021; and
- (v) Kenya Broadcasting Corporation, FY 2000/2001, 2001/2002, 2002/2003, 2003/2004, 2004/2005, 2005/2006, 2006/2007, 2007/2008, 2008/2009, 2009/2010, 2010/2011, 2011/2012 and 2012/2013.

(Chairperson, Public Investments Committee on Social Services, Administration & Agriculture)

Debate having been concluded on Wednesday, 28th May 2025 (Afternoon Sitting);

Mover replied;

Question deferred.

13. FURTHER RE-ORGANISATION OF BUSINESS

Pursuant to Standing Order 40(2), the Sixth Chairperson of Committee further reordered the sequence of proceedings by deferring consideration of **Order No. 10** (*Motion- Report on Consideration of the Audited Accounts of State Corporations for Central Region*) and **Order No. 11** (*Second Reading of the Political Parties (Amendment) (No.2) Bill (Senate Bill No. 26 of 2024)*) as contained in the Order Paper.

14. MOTION- CONSIDERATION OF SESSIONAL PAPER NO. 7 OF 2024 ON THE NATIONAL SANITATION MANAGEMENT POLICY

Motion made and question proposed—

THAT, this House adopts the Report of the Departmental Committee on Blue Economy, Water and Irrigation on its consideration of Sessional Paper No. 7 of 2024 on the National Sanitation Management Policy, *laid on the Table of the House on Thursday, 17th April 2025*, and **approves** Sessional Paper No. 7 of 2024 on the National Sanitation Management Policy, **subject to** the revisions as contained in the Schedule to the Report.

(Chairperson, Departmental Committee on Blue Economy, Water & Irrigation)

Debate arising;

Mover replied;

Question deferred.

15. MOTION- RATIFICATION OF THE AGREEMENT ON FISHERIES SUBSIDIES

Order Read;

16. QUORUM

Rising in his place on a Point of Order pursuant to the provisions of Standing Order 35, the Member for Buuri (Hon. Rindikiri Mugambi) objected that there was not a Quorum present in the House;

And the Sixth Chairperson having ascertained the claim, ordered the Division Bell to be rung for ten minutes;

And there being NO Quorum present upon the expiration of ten minutes;

And the time being five minutes past Six O'clock, the Sixth Chairperson adjourned the House without Question put pursuant to the Standing Orders 35(2)(a).

17. HOUSE ROSE - at five minutes past Six O'clock.

MEMORANDUM

The Speaker will take the Chair on,
Tuesday, 3rd June 2025 at 2.30 p.m.

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